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**CASELOAD REDUCTION REPORT**

**ALL FAMILY CASELOAD - FY 2000**

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**Michigan Family Independence Agency**

**December, 1999**

# MICHIGAN CASELOAD REDUCTION REPORT ALL FAMILIES - FY 2000

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State		MICHIGAN - ALL FAMILIES	Fiscal Year 2000	
PART I – Implementation of All Eligibility Changes Made by the State Since FY 1995				
#	Eligibility Change	Implementation Date	Estimated Impact on Caseload Since Change (positive or negative impact)	
<u>Changes Required by Federal Law</u>				
97-3	Minor parents must live with a parent or adult to be eligible for cash assistance.	10/01/96	The net caseload impact is a monthly average of -27.	
97-4	Two policy changes that affect aliens are grouped together. 1. A 5-year ban for certain aliens. 2. Deeming of assets and income was discontinued.	10/01/96	0	
97-5	Criminal justice disqualifications.	10/01/96	The net caseload impact is a monthly average of -1.	
97-8	IPV penalties are changed as follows: • 1st offense = 1 year ineligibility • 2nd offense = 2 years ineligibility • 3rd offense = lifetime ineligibility	1/01/97	The net caseload impact is a monthly average of -5.	
98-2	Drug felons in violation of parole are disqualified.	10/01/97	The net caseload impact is a monthly average of -2.	
98-6	Amerasians and Cuban/Haitian entrants are now eligible for FIP retroactive to 10/01/96 without the 5 year disqualification period.	11/01/97	0	
99-2	Status of eligible aliens has been expanded.	11/01/98	0	
<u>State-Implemented Changes</u>				
<u>Changes Related to Income and Resources</u>				
96-1	Self-employed assets excluded.	10/01/95	0	
97-1	Dependent care deduction eliminated.	11/01/96	The net caseload impact is a monthly average of -50.	
97-12	The following budgeting changes were made: 1. Gross income test eliminated. 2. Standard work expense eliminated. 3. Need standard eliminated.	7/01/97	0	

State		MICHIGAN - ALL FAMILIES		Fiscal Year 2000	
PART I – Implementation of All Eligibility Changes Made by the State Since FY 1995					
#	Eligibility Change	Implementation Date	Estimated Impact on Caseload Since Change (positive or negative impact)		
97-13	The following asset changes were made: 1. The only assets considered for eligibility are cash, investments, retirement funds and trusts. 2. Lump sums are considered assets and not income. 3. Sale of homestead funds are excluded for 12 months instead of 6 months.	7/01/97	The net caseload impact is a monthly average of +42.		
97-14	The following income exclusions were added: 1. Child support refunds and reimbursements. 2. Adoption subsidies. 3. Earnings of students under age 18.	7/01/97	0		
98-7	Child support arrearages are now an allowable deduction from income for FIP.	4/01/98	0		
99-4	Individual Development Accounts (IDA) are excluded when calculating budgets for FIP eligibility.	8/01/99	0		
Changes Related to Categorical or Demographic Eligibility Factors					
97-7	Applicants who enter Michigan for a job, but do not intend to stay, are not eligible for cash assistance.	10/01/96	The net caseload impact is a monthly average of -8.		
Changes Related to Behavioral Requirements					
97-2	Joint orientation is a condition of eligibility.	10/01/96	The net caseload impact is a monthly average of -305.		
98-1	School attendance is required of teens and minor parents.	10/01/97	The net caseload impact is a monthly average of -4.		
Changes Due to Full-Family Sanctions					
97-10	Changes in Work First penalties:	4/01/97	The net caseload impact is a monthly average		

State		MICHIGAN - ALL FAMILIES		Fiscal Year 2000	
PART I – Implementation of All Eligibility Changes Made by the State Since FY 1995					
#	Eligibility Change	Implementation Date	Estimated Impact on Caseload Since Change (positive or negative impact)		
	<ul style="list-style-type: none"><li>Case closure if failure to participate in the first 2 months of eligibility.</li><li>After the first 2 months, the time in sanction status before case closure changed from 12 months to 4 months.</li></ul>		of -39.		
97-15	Case closure after 4 months of child support disqualification.	7/01/97	The net caseload impact is a monthly average of -10.		
98-4	FIP penalty for refusing employment is ineligibility for one month.	11/01/97	0		
98-5	Minor parents who fail to attend orientation are disqualified. Cases are closed or applications are denied.	11/01/97	0		
99-1	Non-compliance without good cause in the first 2 months of FIP results in closure immediately following timely notice.	10/01/98	0		
Other Eligibility Changes					
96-2	Verification of death/absence no longer required.	10/01/95	0		
97-6	Caretaker who fails to notify FIA of a child's absence is disqualified for one month.	10/01/96	0		
97-9	Changes to the monthly reporting policy for cases with earned income.	4/01/97	0		
97-11	Group composition changes.	7/01/97	0		
98-3	Monthly reporting is discontinued. Clients are no longer required to turn in a monthly report of earnings.	11/01/97	0		
99-3	Teens and minor parents can now meet participation requirements through 20 hours a week in employment-related educational	4/01/99	0		
99-5	Expanded options for education and training programs.	8/01/99	0		

State		MICHIGAN - ALL FAMILIES		Fiscal Year 2000	
PART I – Implementation of All Eligibility Changes Made by the State Since FY 1995					
#	Eligibility Change			Implementation Date	Estimated Impact on Caseload Since Change (positive or negative impact)
	Estimated Total Net Impact on the Caseload of All Eligibility Changes			-410	
	Total Prior Year Caseload (FY 1999)			94,925	
	Estimated Caseload Reduction Credit			53%	

State	MICHIGAN - ALL FAMILIES			Fiscal Year 2000
PART II – Application Denials and Case Closures, By Reason				
	Fiscal Year 1995		Fiscal Year 1999	
Reason for Application Denials	Number	Percentage	Number	Percentage
<a href="#">See Application Denials page</a>				
Total Application Denials				
Reasons for Case Closures	Number	Percentage	Number	Percentage
<a href="#">See FIP Case Closures page</a>				
Total Case Closures				

## APPLICATION DENIALS

Application	FY 1995		FY 1996		FY 1997		FY 1998		FY 1999	
FIP Non-Approvals (from MH-535)										
Reason for Denial	Number	Percentage	Number	Percentage	Number	Percentage	Number	Percentage	Number	Percentage
Excess Income	24,345	36.82%	26,932	39.13%	25,493	37.28%	27,928	42.69%	30,838	43.55%
Excess Resource	2,098	3.17%	2,132	3.10%	1,191	1.74%	436	0.67%	382	0.54%
Assistance from another State	367	0.56%	237	0.34%	245	0.36%	130	0.20%	121	0.17%
Excess Resource-Sec of State	32	0.05%	30	0.04%	23	0.03%	11	0.02%	0	0.00%
Excess Resource-Mesc Match	8	0.01%	9	0.01%	8	0.01%	6	0.01%	41	0.06%
Third Party Resource	5	0.01%	9	0.01%	7	0.01%	5	0.01%	19	0.03%
Minor Parent Ref Liv with Parent	69	0.10%	84	0.12%	275	0.40%	319	0.49%	340	0.48%
Living in Institution	29	0.04%	36	0.05%	42	0.06%	47	0.07%	29	0.04%
Child Not Deprived	577	0.87%	423	0.61%	338	0.49%	110	0.17%	0	0.00%
Invalid Relationship	434	0.66%	470	0.68%	471	0.69%	196	0.30%	0	0.00%
Group Member Disqualified	0	0.00%	0	0.00%	10	0.01%	9	0.01%	16	0.02%
Failed to Cooperate w Child Support	0	0.00%	0	0.00%	19	0.03%	203	0.31%	135	0.19%
Not Going to School	18	0.03%	17	0.02%	42	0.06%	97	0.15%	45	0.06%
Not a Resident of Michigan	176	0.27%	185	0.27%	434	0.63%	318	0.49%	264	0.37%
Not a Citizen	104	0.16%	135	0.20%	219	0.32%	228	0.35%	204	0.29%
Failed Other Non-financial Req.	4,456	6.74%	4,600	6.68%	4,346	6.36%	4,262	6.52%	3,655	5.16%
Refused to Register for WIN	47	0.07%	94	0.14%	0	0.00%	0	0.00%	0	0.00%
Failure to Attend Orientation	0	0.00%	0	0.00%	12,494	18.27%	12,578	19.23%	16,948	23.94%
Reg Not Current at MESC	19	0.03%	20	0.03%	0	0.00%	0	0.00%	0	0.00%
Refused Employment-MESC	4	0.01%	5	0.01%	354	0.52%	616	0.94%	980	1.38%
Refused Employment-not MESC	84	0.13%	90	0.13%	0	0.00%	0	0.00%	0	0.00%
Refused Training or Education	37	0.06%	71	0.10%	0	0.00%	0	0.00%	0	0.00%
Failed to Provide Required Verification	33,216	50.23%	33,256	48.31%	22,367	32.71%	17,915	27.39%	16,791	23.71%
TOTAL DENIED	66,125	100.00%	68,835	100.00%	68,378	100.00%	65,414	100.00%	70,808	100.00%



# FIP CASE CLOSURES

Negative Action Code	FIP Closures Annual Closing Report DQ-162 Reason for case closure	FY 1995		FY 1996		FY 1997		FY 1998		FY 1999	
		Number	Percentage	Number	Percentage	Number	Percentage	Number	Percentage	Number	Percentage
001	No longer legal resident	3,222	2.76%	3,028	2.75%	1,874	2.39%	2,329	2.17%	1,604	1.77%
002	Citizenship requirement not met	7	0.01%	5	0.00%	6	0.01%	20	0.02%	13	0.01%
003	Child under age six is not immunized	1	0.00%	1	0.00%	1	0.00%	4	0.00%	2	0.00%
004	Eligible child 18-20 not in school	554	0.47%	460	0.42%	245	0.31%	461	0.43%	379	0.42%
005	Family member reached age 21	0	0.00%	0	0.00%	0	0.00%	0	0.00%	0	0.00%
007	Relative dependent reached age 21	59	0.05%	58	0.05%	36	0.05%	0	0.00%	0	0.00%
008	Child not living with specified relative	266	0.23%	234	0.21%	143	0.18%	221	0.21%	0	0.00%
012	Child age 18, will not complete HS before 19	622	0.53%	512	0.46%	306	0.39%	169	0.16%	129	0.14%
013	Parents no longer estranged	393	0.34%	274	0.25%	0	0.00%	0	0.00%	0	0.00%
014	Parent no longer in prison, hosp, inst, mil	8	0.01%	10	0.01%	0	0.00%	0	0.00%	0	0.00%
015	Child age 18, has completed HS	553	0.47%	485	0.44%	138	0.18%	458	0.43%	310	0.34%
016	Child not deprived due to unemployment	24	0.02%	5	0.00%	0	0.00%	0	0.00%	0	0.00%
017	Parent no longer incapacitated	2	0.00%	4	0.00%	0	0.00%	0	0.00%	0	0.00%
020	Death of only eligible member	0	0.00%	0	0.00%	1	0.00%	2	0.00%	2	0.00%
021	Decreased need-death of family member	378	0.32%	319	0.29%	200	0.26%	263	0.25%	238	0.26%
022	Decreased need-family member left home	2,998	2.57%	2,754	2.50%	1,836	2.34%	2,928	2.73%	2,378	2.63%
023	Decreased need-shelter expense decrease	0	0.00%	0	0.00%	0	0.00%	1	0.00%	0	0.00%
024	Decreased need-no longer paying utilities	0	0.00%	0	0.00%	0	0.00%	0	0.00%	0	0.00%
025	Failure to attend joint orientation	0	0.00%	0	0.00%	123	0.16%	399	0.37%	387	0.43%
026	New county has lower shelter/heat amount	56	0.05%	50	0.05%	34	0.04%	17	0.02%	6	0.01%
029	Medical trans allow reduced/terminated	0	0.00%	0	0.00%	0	0.00%	0	0.00%	0	0.00%
030	Children removed from home by court action	1,533	1.31%	1,455	1.32%	1,018	1.30%	1,475	1.38%	1,443	1.59%
031	Minor parent refused to attend school	0	0.00%	0	0.00%	22	0.03%	52	0.05%	34	0.04%
032	Caretaker not report child's absence in timely manner	0	0.00%	0	0.00%	12	0.02%	35	0.03%	47	0.05%
035	Increased earnings-unsubsidized source	29,982	25.70%	28,505	25.88%	23,990	30.62%	50,122	46.79%	44,139	48.75%
036	Increased earnings-subsidized source	89	0.08%	95	0.09%	145	0.19%	223	0.21%	217	0.24%
038	Fugitive felon in the home	0	0.00%	0	0.00%	9	0.01%	16	0.01%	18	0.02%
041	Increased support-absent parent returned	62	0.05%	63	0.06%	38	0.05%	112	0.10%	64	0.07%
042	Beginning/increase income not covered above	390	0.33%	356	0.32%	213	0.27%	378	0.35%	492	0.54%
043	Increased income-absent spouse (non-parent) returned	45	0.04%	43	0.04%	23	0.03%	33	0.03%	44	0.05%
044	Increased support-from absent parent	1,381	1.18%	1,362	1.24%	1,053	1.34%	1,604	1.50%	1,253	1.38%
046	Increased support-from other person	102	0.09%	81	0.07%	71	0.09%	125	0.12%	87	0.10%
047	Increased income-RSDI or RR benefits	780	0.67%	607	0.55%	430	0.55%	571	0.53%	516	0.57%
048	Parole/probation violator	0	0.00%	0	0.00%	2	0.00%	27	0.03%	18	0.02%
049	Decreased need-family member receiving SSI	318	0.27%	263	0.24%	153	0.20%	253	0.24%	175	0.19%
050	Increased income-receipt/increased VA benefits	13	0.01%	16	0.01%	21	0.03%	16	0.01%	8	0.01%
052	Increased income-receipt/increased UC benefits	550	0.47%	634	0.58%	379	0.48%	363	0.34%	218	0.24%
053	MOST sanction	0	0.00%	94	0.09%	461	0.59%	435	0.41%	0	0.00%
054	Increased income-receipt/increased workers comp	222	0.19%	283	0.26%	196	0.25%	89	0.08%	72	0.08%
055	MOST Waiver	108	0.09%	311	0.28%	236	0.30%	70	0.07%	0	0.00%

Negative Action Code	FIP Closures Annual Closing Report DQ-162 Reason for case closure	FY 1995		FY 1996		FY 1997		FY 1998		FY 1999	
		Number	Percentage	Number	Percentage	Number	Percentage	Number	Percentage	Number	Percentage
056	Increased income-other federal programs	152	0.13%	139	0.13%	95	0.12%	204	0.19%	169	0.19%
057	Increased income-other state/local program	43	0.04%	57	0.05%	38	0.05%	87	0.08%	92	0.10%
058	Increased income-from non-govt programs	76	0.07%	75	0.07%	35	0.04%	31	0.03%	27	0.03%
059	Increased income-receipt of strike benefits	1	0.00%	1	0.00%	0	0.00%	1	0.00%	1	0.00%
060	Increased income-MESC tape match	684	0.59%	969	0.88%	565	0.72%	450	0.42%	190	0.21%
061	Case income no longer diverted	3	0.00%	1	0.00%	1	0.00%	0	0.00%	0	0.00%
062	Divestment	0	0.00%	0	0.00%	0	0.00%	0	0.00%	0	0.00%
063	Increased receipt of assets	631	0.54%	571	0.52%	325	0.41%	325	0.30%	226	0.25%
064	Divestment of assets-only to remain eligible	13	0.01%	9	0.01%	7	0.01%	3	0.00%	0	0.00%
065	Undeclared vehicle ownership	27	0.02%	24	0.02%	12	0.02%	0	0.00%	0	0.00%
066	Failed to cooperate paternity/support 4 cons months	0	0.00%	0	0.00%	0	0.00%	110	0.10%	390	0.43%
067	Failed to cooperate paternity/support member removal	0	0.00%	0	0.00%	0	0.00%	1	0.00%	3	0.00%
070	Failed to cooperate in securing support	41	0.04%	38	0.03%	29	0.04%	148	0.14%	75	0.08%
072	Refused to identify 3rd party medical	3	0.00%	8	0.01%	3	0.00%	5	0.00%	5	0.01%
073	Minor parent refused to live with parent/guardian	24	0.02%	35	0.03%	19	0.02%	11	0.01%	9	0.01%
074	Earned income disregard expired	6	0.01%	5	0.00%	4	0.01%	0	0.00%	0	0.00%
075	Income disregard converted-old to new, vice versa	41	0.04%	9	0.01%	5	0.01%	0	0.00%	0	0.00%
076	MOST sanction	136	0.12%	3	0.00%	4	0.01%	122	0.11%	0	0.00%
077	Monthly report returned late	727	0.62%	695	0.63%	385	0.49%	2	0.00%	0	0.00%
078	Refused to apply for or accept UCB	71	0.06%	73	0.07%	26	0.03%	17	0.02%	19	0.02%
079	Sanctioned-MCC or other subsidized employment	15	0.01%	2	0.00%	0	0.00%	21	0.02%	0	0.00%
080	Sanctioned-failed to comply with MOST prog requirements	12	0.01%	2	0.00%	1	0.00%	32	0.03%	0	0.00%
081	Refused to accept/complete voc rehab program	2	0.00%	1	0.00%	2	0.00%	3	0.00%	0	0.00%
082	Refused treatment (physical/psychiatric)	1	0.00%	1	0.00%	0	0.00%	4	0.00%	0	0.00%
083	Refused to provide soc security number info	44	0.04%	51	0.05%	45	0.06%	61	0.06%	41	0.05%
084	Failed to provide info to verify eligibility	1,192	1.02%	1,102	1.00%	767	0.98%	2,047	1.91%	2,365	2.61%
085	Failed to provide info for continued eligibility	3,857	3.31%	3,870	3.51%	2,497	3.19%	4,524	4.22%	3,769	4.16%
086	Failed to return redetermination form	5,770	4.95%	5,216	4.74%	3,803	4.85%	5,838	5.45%	4,659	5.15%
087	Failed to submit income verification	1,713	1.47%	1,980	1.80%	1,413	1.80%	2,685	2.51%	2,321	2.56%
088	Failed to comply with other procedural requirements	180	0.15%	148	0.13%	86	0.11%	278	0.26%	197	0.22%
089	Discont at recipients verbal request	4,731	4.05%	3,753	3.41%	2,430	3.10%	3,740	3.49%	2,925	3.23%
090	Discont at recipients written request	3,771	3.23%	3,413	3.10%	1,895	2.42%	2,398	2.24%	1,728	1.91%
091	Unable to locate	1,866	1.60%	1,718	1.56%	1,279	1.63%	3,261	3.04%	2,627	2.90%
092	Approved for assistance in another state	158	0.14%	162	0.15%	94	0.12%	101	0.09%	76	0.08%
093	Change in law or agency policy	27	0.02%	19	0.02%	72	0.09%	113	0.11%	75	0.08%
094	Intentional Program Violation	0	0.00%	0	0.00%	17	0.02%	60	0.06%	68	0.08%
098	Other reason not above	6,987	5.99%	6,212	5.64%	3,986	5.09%	6,984	6.52%	7,576	8.37%
111	Monthly eligibility/income report not returned	32,339	27.72%	30,567	27.76%	19,608	25.03%	3,253	3.04%	0	0.00%
402	Duplicate receipt of assistance	0	0.00%	0	0.00%	1	0.00%	3	0.00%	19	0.02%
403	Participation Penalty after 1st 2 mo of assistance	0	0.00%	0	0.00%	3	0.00%	558	0.52%	817	0.90%

Negative Action Code	FIP Closures Annual Closing Report DQ-162 Reason for case closure	FY 1995		FY 1996		FY 1997		FY 1998		FY 1999	
		Number	Percentage	Number	Percentage	Number	Percentage	Number	Percentage	Number	Percentage
404	Failure to participate MOST/WF 1st 4 consecutive mos	0	0.00%	0	0.00%	5	0.01%	1,686	1.57%	1,453	1.60%
405	Failure to participate MOST/WF 1st 2 mos	0	0.00%	0	0.00%	9	0.01%	2,013	1.88%	2,049	2.26%
ZZZ	Zero warrant close	2,754	2.36%	2,834	2.57%	2,365	3.02%	1,516	1.42%	871	0.96%
	Exceptions	3,857	3.31%	3,993	3.63%	2,995	3.82%	1,145	1.07%	1,408	1.56%
	TOTALS	116,673	100%	110,123	100%	78,341	100%	107,112	100%	90,543	100%

State **MICHIGAN - ALL FAMILIES**

**Fiscal Year 2000**

**Part III – Description of the Methodology Used to Calculate the Caseload Reduction Estimates  
(attach supporting data to this form)**

- [Caseload Reduction Credit Methodology, page 11.](#)
- [List of Eligibility Changes with Discussion/Explanation, page 12.](#)
- [Supporting Spreadsheet with Caseload Impacts, page 21.](#)

## CASELOAD REDUCTION CREDIT METHODOLOGY

The following points explain the methodology used in calculating the caseload reduction credits for FY 1999 and FY 2000:

1. Changes in State or Federal eligibility rules are excluded in calculating the caseload reduction credit. These caseload increases and decreases will be taken into account to establish a net caseload impact, which is a monthly average amount.
2. Application denials and case closures are not always calculated as 100% of the actual numbers. It is assumed that a great majority of recipients whose applications are denied or cases closed for non-compliance will eventually meet requirements and be approved or reinstated. The discussion included with each eligibility change states the percentage of the reduction associated with each change.
3. The resulting reduced number of denials and closures are accumulated over the number of months in which the change has been in place. Reporting for FY 1999, the average monthly impact reflects 24 months or the number of months the policy was in place. For FY 2000 the average monthly impact reflects 36 months or the number of months the policy was in place.
4. The accumulated number of denials, closures or caseload increases as described above is then calculated as a monthly average. The resulting figure is used in calculating the caseload reduction factor. This calculation is done following guidelines in the federal register, instructions for completing Form ACF-202 and guidance provided in policy announcement NO. TANF-ACF-PA-99-2 (11/5/99).
  - Closure data is available for two-parent families. That data was used for the two-parent calculations.
  - Denial data is not available for two-parent families. Denials for two-parent families were calculated based on the proportion of two-parent families to the total all family caseload.
  - Based on this proportion, the two-parent family caseload impacts may show as a part of a case. These partial case impacts are added and rounded for the estimated caseload reduction credit.
  - Cumulative caseload impacts were calculated for all the policy changes except 97-8 (IPV penalties) which has a 12 month impact due to the nature of the policy.
5. The Michigan Family Independence Agency is submitting four reports. For reporting year FY 1999 there are two completed ACF-202s, one for all families and the second for two-parent families. The two-parent families were 4.42% of all families in FY 1998 according to Office of Quality Assurance (OQA) data. This percentage is used to calculate the average monthly caseload impact when there is no specific data for two-parent families. For reporting year FY 2000 there are two completed ACF 202s, one for all families and the second for two-parent families. The two-parent families were 3.37% of all families in FY 1999 according to OQA data.

## FY 1996

- 96-1**     Policy: Self-employment assets excluded.  
Implementation Date: 10/01/95  
Caseload Impact: 0  
Discussion: The number of clients affected by this policy is insignificant. A demonstration project in Detroit had 2-4 participants over a multi-year period of time.
- 96-2**     Policy: Verification of death/absence no longer required.  
Implementation Date: 10/01/95  
Caseload Impact: 0  
Discussion: This policy change was made for program simplification. There is no caseload impact associated with no longer verifying death/absence.

## FY 1997

- 97-1**     Policy: Dependent care deduction eliminated.  
Implementation Date: 11/01/96  
Caseload Impact:  
Discussion:
- 97-2**     Policy: Joint orientation is a condition of eligibility.  
Implementation Date: 10/01/96  
Caseload Impact:
- There were 12,494 denials and 123 closures in FY 1997. There were 12,578 denials and 399 closures in FY 1998. There were 16,948 denials and 387 closures in FY 1999.
  - Based on these numbers the net caseload impact is 169.

Discussion: Assumptions made in computing the caseload impact are:

- 50% of the cases closed for not attending joint orientation will reapply and be found eligible for cash assistance.
- 75% of the denials for not attending joint orientation will reapply and be found eligible for cash assistance.

**97-3** Policy: Minor parents must live with a parent or adult to be eligible for cash assistance.

Implementation Date: 10/01/96

Caseload Impact:

- There were 276 denials and 19 closures in FY 1997. There were 319 denials and 11 closures in FY 1998. There were 340 denials and 9 closures in FY 1999.
- Based on these numbers the net impact is 26.

Discussion: The caseload impact reflects all of the closures and denials due to this policy.

**97-4** Policy: Two policy changes that affect aliens are grouped together.

1. A 5-year ban for certain aliens.
2. Deeming of assets and income was discontinued.

Implementation Date: 10/01/96

Caseload Impact: 0

Discussion: Each of these changes affect a very small population. The 5-year ban results in an insignificant caseload increase. Deeming of assets results in an insignificant caseload decrease. The combined balance of these two changes results in no caseload impact.

**97-5** Policy: Criminal justice disqualifications.

Implementation Date: 10/01/96

Caseload Impact:

- There were 9 closures in FY 1997, 16 closures in FY 1998 and 18 closures in FY 1999.
- Based on these numbers the net impact is 1.

Discussion: All of the case closures due to criminal justice disqualifications are reflected in the caseload impact.

**97-6** Policy: Caretaker who fails to notify FIA of a child's absence is disqualified for one month.

Implementation Date: 10/01/96

Caseload Impact: 0

Discussion: This policy change affects an insignificant number of cases. Disqualifying the caretaker for one month does not increase or decrease the caseload.

**97-7** Policy: Applicants who entered Michigan for a job, but do not intend to stay, are not eligible for cash assistance.

Implementation Date: 1/01/97

Caseload Impact:

- There were 434 denials in FY 1997, 318 denials in FY 1998 and 264 denials in FY 1999.
- Based on these numbers the net impact is 8.

Discussion: The caseload impact assumes that 25% of the denials for non-residence in Michigan are due to this policy.

**97-8** Policy: IPV penalties are changed as follows:

- 1st offense = 1 year ineligibility
- 2nd offense = 2 years ineligibility
- 3rd offense = lifetime ineligibility

Implementation Date: 1/01/97

Caseload Impact:

- There were 17 closures in FY 1997, 60 closures in FY 1998 and 68 closures in FY 1999.
- Based on these numbers the net impact is 3.21.

Discussion: The caseload impact is based on the case closures associated with IPV's. Assuming that most of the closures are 1st offenses results in a one year impact.

**97-9** Policy: Changes to the monthly reporting policy for cases with earned income.

Implementation Date: 4/01/97

Caseload Impact: 0

Discussion: One of the reasons this change was made was the revolving door created by monthly reporting. Cases were closed for procedural reasons and, because they were still eligible, came back in and were re-opened. The assumption of no caseload impact recognizes that cases closed for these procedural reasons were quickly reinstated.

**97-10** Policy: Changes in Work First penalties:

- Case closures if failure to participate in the first 2 months of eligibility.
- After the first 2 months, the time in sanction status before case closure was changed from 12 months to 4 months.



Implementation Date: 4/01/97

Caseload Impact:

- There were 152 closures in FY 1997, 2,013 closures in FY 1998 and 2,049 closures in FY 1999.
- Based on these numbers the net impact is 25.

Discussion:

- The caseload impact of case closures in the first 2 months of eligibility is reflected above. The impact assumes that 25% of the closures remain off and 75% return to cash assistance.
- The change in time in sanction status before case closure increased the time before a case is closed for non-compliance but does not create new case closures. The policy for case closure due to non-compliance was already in place. There are no new case closures that result from this change.

**97-11** Policy: Group composition changes:

- Dependent child definition changed to include 18 and 19 year olds attending high school and expected to graduate by age 20.
- Parent or step-parent in the home must be the caretaker.
- Caretaker expanded to include alleged father, unrelated legal guardian or unrelated adult pending legal guardianship.
- Caretakers applying for 2 or more children not related to each other must now be in one group.

Implementation Date: 7/01/97

Caseload Impact: 0

Discussion:

**97-12** Policy: Budgeting changes

Implementation Date: 7/01/97

Caseload Impact:

Discussion:

**97-13** Policy: Asset changes

Implementation Date: 7/01/97

Caseload Impact:

Discussion:

**97-14**    Policy: Income changes  
Implementation Date: 7/01/97  
Caseload Impact:  
Discussion:

**97-15**    Policy: Case closure after 4 months of child support disqualification.  
Implementation Date: 7/01/97  
Caseload Impact:

- There were 110 closures in FY 1998 and 390 closures in FY 1999.
- Based on these numbers the net impact is 3.

Discussion: Caseload impact takes into account closure that started in FY 1998 (there is no FY 1997 impact). The impact assumes 75% of the case closures remain off cash assistance and 25% return.

## **FY 1998**

**98-1**    Policy: School attendance is required of teens and minor parents. The case is closed if there are no other children on the FIP case or the member is removed for not attending school.  
Implementation Date: 10/01/97

Caseload Impact:

- There were 52 closures in FY 1998 and 34 closures in FY 1999.
- Based on these numbers the net impact is 5.

Discussion: This group is very small and is a subset of minor parent policy. Assume that 100% of these cases remain closed.

**98-2**    Policy: Drug felons in violation of parole are disqualified.  
Implementation Date: 10/01/97

Caseload Impact:

- There were 27 closures in FY 1998 and 18 closures in FY 1999.
- Based on these numbers the net impact is 2.

Discussion: This group is small and we assume 100% stay closed.

**98-3** Policy: Monthly reporting is discontinued. Clients are no longer required to turn in a monthly report of earnings.

Implementation Date: 11/01/97

Caseload Impact: 0

Discussion: When monthly reporting was discontinued other procedures were put in place to address these issues such as prospective budgeting, case managers, home calls and referrals to Work First.

**98-4** Policy: FIP penalty for refusing employment is ineligibility for one month.

Implementation Date: 11/01/97

Caseload Impact: 0

Discussion: The effect of this change is included with closures for failure to participate during the first 2 months of eligibility which causes case closure.

**98-5** Policy: Minor parents who fail to attend orientation are disqualified. Cases are closed or applications are denied.

Implementation Date: 11/01/97

Caseload Impact: Is being measured already.

Discussion: There are very few minor parents and the number of closures or denials will be included in failure to attend orientation denials or closures.

**98-6** Policy: Amerasians and Cuban/Haitian entrants are now eligible for FIP retroactive to 10/01/96 without the 5 year disqualification period.

Implementation Date: 11/01/97

Caseload Impact: 0

Discussion: Michigan does not have a measurable number of recipients in this group.

**98-7** Policy: Child support arrearages are now an allowable deduction from income for FIP.

Implementation Date: 4/01/98

Caseload Impact: 0

Discussion: The number of FIP recipients paying child support is negligible.

## **FY 1999**

- 99-1**     Policy: Non-compliance without good cause in first 2 months of FIP now results in closure immediately following timely notice. Previously, no good cause determination was made and the closure could not take effect until the end of the second month.  
Implementation Date: 10/01/98  
Caseload Impact: 0  
Discussion: This policy does not result in new closures but causes cases to close sooner. These numbers are being counted in closures to employment sanctions.
- 99-2**     Policy: Status of eligible aliens has been expanded. A member of a federally recognized American Indian tribe or alien who has been battered or subject to extreme cruelty by a U.S. citizen or legal permanent resident spouse may be eligible for FIP.  
Implementation Date: 11/01/98  
Caseload Impact: 0  
Discussion: The number of new clients/recipients is not measurable.
- 99-3**     Policy: Teens and minor parents can now meet participation requirements through 20 hours a week in employment-related education.  
Implementation Date: 4/01/99  
Caseload Impact: 0  
Discussion: This policy creates no new eligibles but expands the way recipients can meet participation requirements. This policy recognizes the priority of education and allows flexibility in complying with requirements.
- 99-4**     Policy: Individual Development Accounts (IDA) are excluded when calculating budgets for FIP eligibility.  
Implementation Date: 8/01/99  
Caseload Impact: 0  
Discussion: There are no FIP cases with IDAs in the first months of implementation. It is too early to know if this will effect caseload numbers.

**99-5**     Policy: Expanded options for education and training programs. Work First (WF) participants can meet participation through employment, classes, study time or a combination of these. WF participants may be in vocational education full time. FIP recipients may participate full-time in an internship, practicum or clinical experience to satisfy the work requirement.

Implementation Date: 8/01/99

Caseload Impact: 0

Discussion: This policy does not cause ineligibility or create new eligibles. It expands the options for FIP recipients to meet participation requirements.

FY 2000 Report for data from FY 1996 through FY 1999: Denials/Closures/Other Impacts

Eligibility Change	FISCAL YEAR -1996						FISCAL YEAR -1997						FISCAL YEAR -1998						FISCAL YEAR -1999						MONTHLY AVERAGE	
	ALL FAMILIES			TWO- PARENT FAMILIES			ALL FAMILIES			TWO-PARENT FAMILIES			ALL FAMILIES			TWO-PARENT FAMILIES			ALL FAMILIES			TWO-PARENT FAMILIES			ALL FAMILIES	TWO-PARENT FAMILIES
	#D	#C	O	#D	#C	O	#D	#C	O	#D	#C	O	#D	#C	O	#D	#C	O	#D	#C	O	#D	#C	O		
96-1	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
96-2	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
																							TOTAL	0	0	
97-1								550						600						600					50	1.69
97-2							3,124	62			12		3,145	200			13		4,237	194			11		305	10.29
97-3							276	19			3		319	11			1		340	9			0		27	0.92
97-4							0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0.00
97-5								9			2			16			5			18			1		1	0.05
97-6							0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0.00
97-7							109						80						66						8	0.26
97-8								1.89			0			5			0.25			5.67			0.25		5	0.15
97-9							0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0.00
97-10								38			5			503			66			512			52		39	1.32
97-11							0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0.00
97-12							0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0.00
97-13									125			0			500					500					-42	-1.40
97-14							0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0.00
97-15														83			0			293			0		10	0.00
																							TOTAL	404	13.27	
98-1													0	52	0	0	3	0	0	34	0	0	0	0	4	0.12
98-2														27			1			18			0		2	0.06
98-3													0	0	0	0	0	0	0	0	0	0	0	0	0	0.00
98-4													0	0	0	0	0	0	0	0	0	0	0	0	0	0.00
98-5													0	0	0	0	0	0	0	0	0	0	0	0	0	0.00
98-6													0	0	0	0	0	0	0	0	0	0	0	0	0	0.00
98-7													0	0	0	0	0	0	0	0	0	0	0	0	0	0.00
																							TOTAL	6	0.19	
99-1																			0	0	0	0	0	0	0	0.00
99-2																			0	0	0	0	0	0	0	0.00
99-3																			0	0	0	0	0	0	0	0.00
99-4																			0	0	0	0	0	0	0	0.00
99-5																			0	0	0	0	0	0	0	0.00
																							TOTAL	0	0.00	
																			FY 2000 GRAND TOTAL					410	13.46	

D = Denials                      C = Closures                      O = Others

Notes: The numbers above represent the reduced amounts according to the following:

97-2 Denials 25%, Closures 50%

97-3 Denials and Closures 100%

97-5 Closures 100%

97- 7 Denials 25%

97- 8 Closures 100% in the year of occurrence

97-10 Closures 25%

98-1 Closures 100%

98-2 Closures 100%

Where data is available, number of closures for 2-parent families are displayed, but the proportionate split for 2-parent families was used in the final calculation.

**State        MICHIGAN - ALL FAMILIES**

**Fiscal Year 2000**

**PART IV -- Certification**

I certify that we have provided the public an appropriate opportunity to comment on the estimates and methodology used to complete this report and considered those comments in completing it. Further, I certify that this report incorporates all reductions in the caseload resulting from State eligibility changes and changes in Federal requirements since Fiscal Year 1995. (A summary of public comments is attached.)

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(signature)

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Douglas E. Howard  
(name)

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Director  
(title)

## **Summary of Public Comments**

Note: Public comments will be due by December 20, 1999. They will be inserted when received.